103D CONGRESS 1ST SESSION

H. R. 2246

To amend the Internal Revenue Code of 1986 to provide tax incentives to encourage development in certain border areas.

IN THE HOUSE OF REPRESENTATIVES

May 25, 1993

Mr. Andrews of Texas (for himself and Mr. Coleman) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to provide tax incentives to encourage development in certain border areas.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. AMENDMENT OF 1986 CODE.
- 4 Except as otherwise expressly provided, whenever in
- 5 this Act an amendment or repeal is expressed in terms
- 6 of an amendment to, or repeal of, a section or other provi-
- 7 sion, the reference shall be considered to be made to a
- 8 section or other provision of the Internal Revenue Code
- 9 of 1986.

- 1 SEC. 2. DESIGNATION AND TREATMENT OF BORDER
 2 EMPOWERMENT ZONES AND BORDER ENTER3 PRISE COMMUNITIES.
- 4 (a) IN GENERAL.—Chapter 1 (relating to normal
- 5 taxes and surtaxes) is amended by inserting after sub-
- 6 chapter T the following new subchapter:

7 "Subchapter U—Designation and Treatment

8 of Border Empowerment Zones and Bor-

9 der Enterprise Communities

10 **"PART I—DESIGNATION**

"Sec. 1391. Designation procedure.

"Sec. 1392. Eligibility criteria.

"Sec. 1393. Definitions and special rules.

11 "SEC. 1391. DESIGNATION PROCEDURE.

- 12 "(a) IN GENERAL.—From among the border areas
- 13 nominated for designation under this section, the appro-
- 14 priate Secretaries may, in consultation with the Enterprise
- 15 Board, designate 1 border empowerment zone and 5 bor-
- 16 der enterprise communities.
- 17 "(b) Period Designations May Be Made.—A des-
- 18 ignation may be made under this section only after 1993
- 19 and before 1996.
- 20 "(c) Period for Which Designation Is In Ef-
- 21 FECT.—

[&]quot;Part I. Designation.

[&]quot;Part II. Incentives for border empowerment zones and border enterprise communities.

[&]quot;Part III. Additional incentives for border empowerment zone.

[&]quot;Part IV. Regulations.

1	"(1) IN GENERAL.—Any designation under this
2	section shall remain in effect during the period be-
3	ginning on the date of the designation and ending
4	on the earliest of—
5	"(A) the close of the 10th calendar year
6	beginning on or after such date of designation,
7	"(B) the termination date designated by
8	the State and local governments as provided for
9	in their nomination, or
10	"(C) the date the appropriate Secretary re-
11	vokes the designation.
12	"(2) Revocation of Designation.—
13	"(A) IN GENERAL.—The appropriate Sec-
14	retary, in consultation with the Enterprise
15	Board, may revoke the designation under this
16	section of an area if such Secretary determines
17	that the local government or the State in which
18	it is located—
19	"(i) has modified the boundaries of
20	the area, or
21	"(ii) is not complying substantially
22	with, or fails to make progress in achieving
23	the benchmarks set forth in, the strategic
24	plan under subsection (e)(2).

1	"(B) Applicable procedures.—A des-
2	ignation may be revoked by the appropriate
3	Secretary under subparagraph (A) only after a
4	hearing on the record involving officials of the
5	State or local government involved.
6	"(d) Limitations on Designations.—An area may
7	be designated under subsection (a) only if—
8	"(1) the area is a border area,
9	"(2) the area is nominated by 1 or more local
10	governments and the State or States in which it is
11	located for designation under this section,
12	"(3) such State or States and the local govern-
13	ments have the authority—
14	"(A) to nominate the area for designation
15	under this section, and
16	"(B) to provide the assurances described in
17	paragraph (4),
18	"(4) such State or States and the local govern-
19	ments provide written assurances satisfactory to the
20	appropriate Secretary that the strategic plan de-
21	scribed in the application under subsection (e) (2) for
22	such area will be implemented,
23	"(5) the appropriate Secretary determines that
24	any information furnished is reasonably accurate,
25	and

1	"(6) such State or States and local govern-
2	ments certify that no portion of the area nominated
3	is already included in an area designated under this
4	section or in an area otherwise nominated to be des-
5	ignated under this section.
6	"(e) Application.—An application for designation
7	as a border empowerment zone or as a border enterprise
8	community shall—
9	"(1) demonstrate that the nominated area sat-
10	isfies the eligibility criteria described in section
11	1392,
12	"(2) include a strategic plan for accomplishing
13	the purposes of this subchapter that—
14	"(A) describes the coordinated economic,
15	human, community, and physical development
16	plan and related activities proposed for the
17	nominated area,
18	"(B) describes the process by which the af-
19	fected community is a full partner in the proc-
20	ess of developing and implementing the plan
21	and the extent to which local institutions and
22	organizations have contributed to the planning
23	process,
24	"(C) identifies the amount of State, local,
25	and private resources that will be available in

1	the nominated area and the private/public part-
2	nerships to be used, which may include partici-
3	pation by, and cooperation with, universities,
4	medical centers, and other private and public
5	entities,
6	"(D) identifies the funding requested
7	under any Federal program in support of the
8	proposed economic, human, community, and
9	physical development and related activities,
10	"(E) identifies baselines, methods, and
11	benchmarks for measuring the success of carry-
12	ing out the strategic plan, including the extent
13	to which poor persons and families will be em-
14	powered to become economically self-sufficient,
15	"(F) contains a plan for—
16	"(i) providing water and wastewater
17	services to a substantial portion of any
18	substandard residential subdivisions in the
19	nominated area which lack such services,
20	"(ii) restraining the construction of
21	substandard housing on undeveloped par-
22	cels within any existing substandard resi-
23	dential subdivisions in the nominated area,
24	and

1	''(iii) restraining the proliferation of
2	substandard residential subdivisions within
3	the nominated area, and
4	"(G) does not include any action to assist
5	any establishment in relocating from one area
6	within the United States and outside the nomi-
7	nated area to the nominated area, except that
8	assistance for the expansion of an existing busi-
9	ness entity through the establishment of a new
10	branch, affiliate, or subsidiary is permitted if—
11	"(i) the establishment of the new
12	branch, affiliate, or subsidiary will not re-
13	sult in a decrease in employment in the
14	area of original location or in any other
15	area where the existing business entity
16	conducts business operations, and
17	"(ii) there is no reason to believe that
18	the new branch, affiliate, or subsidiary is
19	being established with the intention of clos-
20	ing down the operations of the existing
21	business entity in the area of its original
22	location or in any other area where the ex-
23	isting business entity conducts business
24	operations, and

1	"(3) include such other information as may be
2	required by the appropriate Secretary or the Enter-
3	prise Board.
4	"SEC. 1392. ELIGIBILITY CRITERIA.
5	"(a) In General.—A nominated area shall be eligi-
6	ble for designation under section 1391 only if it meets the
7	following criteria:
8	"(1) Lack of infrastructure.—The popu-
9	lation of the counties in which the nominated area
10	is located increased (as determined by the most re-
11	cent census data available) by 18 percent or more
12	between 1980 and 1990, without a corresponding ex-
13	pansion of basic infrastructure such as water and
14	wastewater services, and not less than 20 percent of
15	the population residing within the nominated area
16	resides in substandard residential subdivisions.
17	"(2) DISTRESS.—The nominated area is one of
18	pervasive poverty, unemployment, and general dis-
19	tress.
20	"(3) Size.—The nominated area—
21	"(A) does not exceed 1,000 square miles,
22	"(B) has a boundary which is continuous,
23	or, except in the case of an area located in more
24	than 1 State, consists of not more than 3 non-
25	contiguous parcels,

1	"(C) is located entirely within no more
2	than 3 contiguous States, and
3	"(D) does not include any portion of a
4	central business district (as such term is used
5	for purposes of the most recent Census of Re-
6	tail Trade) unless the poverty rate for each
7	population census tract in such district is not
8	less than 35 percent (30 percent in the case of
9	an enterprise community).
10	"(4) POVERTY RATE.—The poverty rate—
11	"(A) for each population census tract with-
12	in the nominated area is not less than 20 per-
13	cent,
14	"(B) for at least 90 percent of the popu-
15	lation census tracts within the nominated area
16	is not less than 25 percent, and
17	"(C) for at least 50 percent of the popu-
18	lation census tracts within the nominated area
19	is not less than 35 percent.
20	"(b) Special Rules Relating to Determination
21	OF POVERTY RATE.—For purposes of subsection (a)(4)—
22	"(1) Treatment of census tracts with
23	SMALL POPULATIONS.—

1	"(A) Tracts with no population.—In
2	the case of a population census tract with no
3	population—
4	"(i) such tract shall be treated as hav-
5	ing a poverty rate which meets the require-
6	ments of subparagraphs (A) and (B) of
7	subsection (a)(4), but
8	"(ii) such tract shall be treated as
9	having a zero poverty rate for purposes of
10	applying subparagraph (C) thereof.
11	"(B) Tracts with populations of less
12	THAN 2,000.—A population census tract with a
13	population of less than 2,000 shall be treated as
14	having a poverty rate which meets the require-
15	ments of subparagraphs (A) and (B) of sub-
16	section (a)(4) if more than 75 percent of such
17	tract is zoned for commercial or industrial use.
18	"(2) Discretion to adjust require-
19	MENTS.—Where necessary to carry out the purposes
20	of this subchapter, the appropriate Secretary may
21	reduce by 5 percentage points one of the following
22	thresholds for not more than 10 percent of the popu-
23	lation census tracts (or, if fewer, 5 population cen-
24	sus tracts) in the nominated area:

1	"(A) The 20 percent threshold in sub-
2	section $(a)(4)(A)$.
3	"(B) The 25 percent threshold in sub-
4	section $(a)(4)(B)$.
5	"(C) The 35 percent threshold in sub-
6	section $(a)(4)(C)$.
7	If the appropriate Secretary elects to reduce the
8	threshold under subparagraph (C) for a border en-
9	terprise community, such Secretary may (in lieu of
10	applying the preceding sentence) reduce by 10 per-
11	centage points the threshold under subparagraph
12	(C) for 3 population census tracts.
13	"(3) Each noncontiguous area must sat-
14	ISFY POVERTY RATE RULE.—A nominated area may
15	not include a noncontiguous parcel unless such par-
16	cel separately meets (subject to paragraphs (1) and
17	(2)) the criteria set forth in subsection (a)(4).
18	"(4) Areas not within census tracts.—In
19	the case of an area which is not tracted for popu-
20	lation census tracts, the equivalent county divisions
21	(as defined by the Bureau of the Census for pur-
22	poses of defining poverty areas) shall be used for
23	purposes of determining poverty rates.
24	"(c) Factors To Consider.—From among the
25	nominated areas eligible for designation under section

1	1391 by the appropriate Secretary, such appropriate Sec-
2	retary shall make designations of the border empowerment
3	zone and border enterprise communities on the basis of—
4	"(1) the effectiveness of the strategic plan sub-
5	mitted pursuant to section 1391(e)(2) and the as-
6	surances made pursuant to section 1391(d)(3), and
7	"(2) criteria specified by the Enterprise Board.
8	"SEC. 1393. DEFINITIONS AND SPECIAL RULES.
9	"(a) In General.—For purposes of this sub-
10	chapter—
11	"(1) Appropriate secretary.—The term 'ap-
12	propriate Secretary' means—
13	"(A) the Secretary of Housing and Urban
14	Development in the case of any nominated area
15	which is located in an urban area,
16	"(B) the Secretary of Agriculture in the
17	case of any nominated area which is located in
18	a rural area, and
19	"(C) the Secretary of the Interior in the
20	case of any nominated area which is located in
21	an Indian reservation.
22	"(2) Enterprise board.—The term 'Enter-
23	prise Board' means any board hereafter established
24	and designated for purposes of this subchapter as
25	the 'Enterprise Board'.

1	"(3) RURAL AREA.—The term 'rural area
2	means any area which is—
3	"(A) outside of a metropolitan statistical
4	area (within the meaning of section
5	143(k)(2)(B), or
6	"(B) determined by the Secretary of Agri-
7	culture, after consultation with the Secretary of
8	Commerce, to be a rural area.
9	"(4) Urban area.—The term 'urban area
10	means an area which is not a rural area.
11	"(5) Indian reservation.—
12	"(A) IN GENERAL.—The term 'Indian res-
13	ervation' means a reservation as defined in—
14	"(i) section 3(d) of the Indian Financ-
15	ing Act of 1974 (25 U.S.C. 1452(d)), or
16	"(ii) section 4(10) of the Indian Child
17	Welfare Act of 1978 (25 U.S.C.
18	1903(10)).
19	"(B) GOVERNMENTS.—In the case of an
20	area in an Indian reservation, the reservation
21	governing body (as determined by the Secretary
22	of the Interior) shall be deemed to be both the
23	State and local governments with respect to
24	such area.

1	"(6) Border area.—The term 'border area'
2	means an area which is located in one or more coun-
3	ties each of which is located adjacent to an inter-
4	national border.
5	"(7) Substandard residential subdivi-
6	SION.—The term 'substandard residential subdivi-
7	sion' means a residential area—
8	"(A) which at the time it was first occu-
9	pied by a substantial number of residents,
10	lacked basic infrastructure such as water or
11	wastewater services, and
12	"(B) the residents of which are exposed to
13	greatly increased health risks by reason of liv-
14	ing conditions in such residential area or in
15	nearby residential areas.
16	In determining whether the condition of subpara-
17	graph (B) is met, the Secretary of Housing and
18	Urban Development shall take into account data re-
19	garding communicable disease rates, studies by
20	qualified engineering firms, and other relevant fac-
21	tors.
22	"(8) Local government.—The term 'local
23	government' means—

1	"(A) any county, city, town, township, par-
2	ish, village, or other general purpose political
3	subdivision of a State,
4	"(B) any limited purpose political subdivi-
5	sion of a State which is involved in the plan de-
6	scribed in section 1391(e)(2)(F), and
7	"(C) any combination of political subdivi-
8	sions described in subparagraphs (A) and (B)
9	recognized by the appropriate Secretary.
10	"(9) Nominated Area.—The term 'nominated
11	area' means an area which is nominated by 1 or
12	more local governments and the State or States in
13	which it is located for designation under section
14	1391.
15	"(10) GOVERNMENTS.—If more than 1 State or
16	local government seeks to nominate an area under
17	this part, any reference to, or requirement of, this
18	subchapter shall apply to all such governments.
19	"(11) Special rule.—An area shall be treated
20	as nominated by a State and a local government if
21	it is nominated by such other entity as may be speci-
22	fied by the Enterprise Board.
23	"(12) Use of census data.—Population and
24	poverty rate shall be determined by the most recent
25	decennial census data available.

1	"(b) Border Empowerment Zone; Border En-
2	TERPRISE COMMUNITY.—For purposes of this title, the
3	terms 'border empowerment zone' and 'border enterprise
4	community' mean areas designated as such under section
5	1391.
6	"PART II—INCENTIVES FOR BORDER
7	EMPOWERMENT ZONES AND BORDER EN-
8	TERPRISE COMMUNITIES
	"Sec. 1394. Incentives.
9	"SEC. 1394. INCENTIVES.
10	"(a) Increase in Low Income Housing Credit.—
11	For purposes of section $42(d)(5)(C)$, a building shall be
12	treated as located in a qualified census tract if—
13	"(1) such building is located in a census tract
14	having a poverty rate of at least 30 percent (deter-
15	mined in accordance with section $1393(a)(10)$), and
16	"(2) such building is located in a border
17	empowerment zone or border enterprise community.
18	"(b) Tax Exempt Enterprise Zone Facility
19	Bonds.—
20	"(1) IN GENERAL.—For purposes of part IV of
21	subchapter B of chapter 1 (relating to tax exemption
22	requirements for State and local bonds), the term

'exempt facility bond' includes any bond issued as

part of an issue 95 percent or more of the net pro-

23

24

1	ceeds (as defined in section $150(a)(3)$) of which are
2	to be used to provide any enterprise zone facility.
3	"(2) Enterprise zone facility.—For pur-
4	poses of this subsection—
5	"(A) In General.—The term enterprise
6	zone facility' means any qualified zone property
7	the principal user of which is an enterprise zone
8	business (as defined in section 1399B), and any
9	land which is functionally related and subordi-
10	nate to such property.
11	"(B) Qualified zone property.—The
12	term 'qualified zone property' has the meaning
13	given such term by section 1399(c); except
14	that—
15	"(i) section 1399(c)(3) shall not
16	apply, and
17	"(ii) the references to a border
18	empowerment zone shall be treated as in-
19	cluding references to border enterprise
20	communities.
21	"(3) Limitation on amount of bonds.—
22	"(A) IN GENERAL.—Paragraph (1) shall
23	not apply to any issue if the aggregate amount
24	of outstanding enterprise zone facility bonds al-

1	locable to any enterprise zone business (taking
2	into account such issue) exceeds—
3	"(i) \$3,000,000 with respect to any 1
4	border empowerment zone or border enter-
5	prise community, or
6	"(ii) \$20,000,000 with respect to the
7	border empowerment zone and all border
8	enterprise communities.
9	"(B) AGGREGATE ENTERPRISE ZONE FA-
10	CILITY BOND BENEFIT.—For purposes of sub-
11	paragraph (A), the aggregate amount of out-
12	standing enterprise zone facility bonds allocable
13	to any business shall be determined under rules
14	similar to the rules of section 144(a)(10), tak-
15	ing into account only bonds to which paragraph
16	(1) applies.
17	"(4) Acquisition of Land and existing
18	PROPERTY PERMITTED.—The requirements of sec-
19	tions 147(c)(1)(A) and 147(d) shall not apply to any
20	bond described in paragraph (1).
21	"(5) Partial exemption from volume
22	CAP.—Only for purposes of section 146, the term
23	'private activity bond' shall not include 50 percent of
24	any bond issued as part of an issue described in
25	paragraph (1).

1	"(6) Penalty for ceasing to meet re-
2	QUIREMENTS.—
3	"(A) Failures corrected.—An issue
4	which fails to meet 1 or more of the require-
5	ments of paragraphs (1) and (2) shall be
6	treated as meeting such requirements if—
7	"(i) the issuer and any principal user
8	in good faith attempted to meet such re-
9	quirements, and
10	"(ii) any failure to meet such require-
11	ments is corrected within a reasonable pe-
12	riod after such failure is first discovered.
13	"(B) Loss of deductions where facil-
14	ITY CEASES TO BE QUALIFIED.—No deduction
15	shall be allowed under this chapter for interest
16	on any financing provided from any bond to
17	which paragraph (1) applies with respect to any
18	facility to the extent such interest accrues dur-
19	ing the period beginning on the first day of the
20	calendar year which includes the date on
21	which—
22	"(i) substantially all of the facility
23	with respect to which the financing was
24	provided ceases to be used in an border

1	empowerment zone or border enterprise
2	community, or
3	"(ii) the principal user of such facility
4	ceases to be an enterprise zone business
5	(as defined in section 1399B, but treating
6	references to the border empowerment
7	zones as including references to border en-
8	terprise communities).
9	"(C) EXCEPTION IF ZONE CEASES.—Sub-
10	paragraphs (A) and (B) shall not apply solely
11	by reason of the termination or revocation of a
12	designation as a border empowerment zone or a
13	border enterprise community.
14	"(D) Exception for bankruptcy.—
15	Subparagraphs (A) and (B) shall not apply to
16	any cessation resulting from bankruptcy.
17	"(c) Enterprise Zone Facility Bonds Not Sub-
18	JECT TO INTEREST DEDUCTION LIMITATIONS ON FINAN-
19	CIAL INSTITUTIONS.—Any tax-exempt bond described in
20	subsection (b)(1)—
21	"(1) shall be treated as acquired before August
22	8, 1986, for purposes of sections 265(b) and
23	291(e)(1)(B), and

1	"(2) shall not be taken into account in deter-
2	mining whether any issuer is a qualified small issuer
3	for purposes of section 265(b).
4	"(d) Additional Low-Income Housing Credit
5	Amount.—
6	"(1) IN GENERAL.—Each State which includes
7	a border empowerment zone or border enterprise
8	community shall receive an additional State housing
9	credit ceiling amount for purposes of section 42 of
10	\$818,000 for each such zone or community.
11	"(2) Additional amount must be allo-
12	CATED TO BUILDINGS IN DESIGNATED AREAS.—
13	"(A) IN GENERAL.—The portion of the ad-
14	ditional amount received under paragraph (1)
15	by reason of any border empowerment zone or
16	border enterprise community which may be ap-
17	plied to increase the State housing credit ceiling
18	for any calendar year shall not exceed the lesser
19	of—
20	"(i) the unused portion of such addi-
21	tional amount with respect to such zone or
22	community, or
23	"(ii) the aggregate housing credit dol-
24	lar amount allocated from such ceiling for

1	such year to buildings located in such zone
2	or community.
3	"(B) Unused Portion.—For purposes of
4	subparagraph (A), the unused portion for any
5	calendar year of the additional amount received
6	under paragraph (1) is the amount equal to the
7	excess of—
8	"(i) the additional amount received
9	under paragraph (1) by the State by rea-
10	son of the zone or community, over
11	"(ii) the aggregate of the increases in
12	the State housing credit ceiling by reason
13	of such amount for all prior calendar
14	years.
15	"(3) Availability of additional amount.—
16	None of the additional amount received under para-
17	graph (1) may be applied after 1996.
18	"(4) Areas located in more than 1
19	STATE.—In the case of a border empowerment zone
20	or border enterprise community which is located in
21	more than 1 State, the \$818,000 amount shall be al-
22	located among such States in proportion to the pop-
23	ulation of such zone or community which is within
24	each such State.

"(5) 1 Zones LOCATED IN CONSTITUTIONAL 2 HOME RULE CITIES.—If any border empowerment zone or border enterprise community is located in a 3 constitutional home rule city (as defined in section 42(h)(4)(E)), the additional amount received under 6 paragraph (1) shall be allocated to such city and 7 shall not be taken into account in determining such 8 city's share of the State housing credit ceiling under 9 section 42(h)(4)(E).

10 "PART III—ADDITIONAL INCENTIVES FOR

11 **BORDER EMPOWERMENT ZONE**

2 "Subpart A—Empowerment Zone Employment Credit

"Sec. 1396. Empowerment zone employment credit.

13 "SEC. 1396. EMPOWERMENT ZONE EMPLOYMENT CREDIT.

14 "(a) Amount of Credit.—For purposes of section

15 38, the amount of the empowerment zone employment

16 credit determined under this section with respect to any

17 employer for any taxable year is the applicable percentage

18 of the qualified zone wages paid or incurred during the

19 calendar year which ends with or within such taxable year.

20 "(b) Applicable Percentage.—For purposes of

21 this section, the term 'applicable percentage' means the

[&]quot;Subpart A. Empowerment zone employment credit.

[&]quot;Subpart B. Zone resident empowerment savings credit.

[&]quot;SUBPART C. Depreciation and other incentives.

[&]quot;Sec. 1397. Other definitions and special rules.

1 percentage determined in accordance with the following2 table:

"In the case of wages paid or incurred during calendar year: 1994 through 2000	25 20 15 10
3 "(c) Qualified Zone Wages.—	
4 "(1) IN GENERAL.—For purpo	oses of this sec-
5 tion, the term 'qualified zone wa	ges' means any
6 wages paid or incurred by an empl	oyer for services
7 performed by an employee while suc	ch employee is a
8 qualified zone employee.	
9 "(2) ONLY FIRST \$20,000 OF W	AGES PER YEAR
TAKEN INTO ACCOUNT.—With respe	ct to each quali-
fied zone employee, the amount o	f qualified zone
wages which may be taken into ac	count for a cal-
endar year shall not exceed \$20,000.	
"(3) Coordination with T	CARGETED JOBS
15 CREDIT.—	
16 "(A) IN GENERAL.—The	term 'qualified
zone wages' shall not include v	wages taken into
account in determining the cred	dit under section
19 51.	
20 "(B) Coordination wi	TH PARAGRAPH
21 (2).—The \$20,000 amount in	paragraph (2)
shall be reduced for any calen	dar vear by the

1	amount of wages paid or incurred during such
2	year which are taken into account in determin-
3	ing the credit under section 51.
4	"(d) Qualified Zone Employee.—For purposes of
5	this section—
6	"(1) In general.—Except as otherwise pro-
7	vided in this subsection, the term 'qualified zone em-
8	ployee' means, with respect to any period, any em-
9	ployee of an employer if—
10	"(A) substantially all of the services per-
11	formed during such period by such employee for
12	such employer are performed within a border
13	empowerment zone in a trade or business of the
14	employer, and
15	"(B) the principal place of abode of such
16	employee while performing such services is
17	within such border empowerment zone.
18	"(2) Certain individuals not eligible.—
19	The term 'qualified zone employee' shall not in-
20	clude—
21	"(A) any individual described in subpara-
22	graph (A), (B), or (C) of section 51(i)(1),
23	"(B) any 5-percent owner (as defined in
24	section $416(i)(1)(B)$

1	"(C) any individual employed by the em-
2	ployer for less than 90 days,
3	"(D) any individual employed by the em-
4	ployer at any facility described in section
5	144(c)(6)(B), and
6	"(E) any individual employed by the em-
7	ployer in a trade or business the principal activ-
8	ity of which is farming (within the meaning of
9	subparagraphs (A) or (B) of section
10	2032A(e)(5)), but only if, as of the close of the
11	taxable year, the sum of—
12	"(i) the aggregate unadjusted bases
13	(or, if greater, the fair market value) of
14	the assets owned by the employer which
15	are used in such a trade or business, and
16	"(ii) the aggregate value of assets
17	leased by the employer which are used in
18	such a trade or business (as determined
19	under regulations prescribed by the Sec-
20	retary),
21	exceeds \$500,000.
22	"(3) Special rules related to termi-
23	NATION OF EMPLOYMENT.—
24	"(A) IN GENERAL.—Paragraph (2)(C)
25	shall not apply to—

1	"(i) a termination of employment of
2	an individual who before the close of the
3	period referred to in paragraph (2)(C) be-
4	comes disabled to perform the services of
5	such employment unless such disability is
6	removed before the close of such period
7	and the taxpayer fails to offer reemploy-
8	ment to such individual, or
9	"(ii) a termination of employment of
10	an individual if it is determined under the
11	applicable State unemployment compensa-
12	tion law that the termination was due to
13	the misconduct of such individual.
14	"(B) Changes in form of business.—
15	For purposes of paragraph (2)(C), the employ-
16	ment relationship between the taxpayer and an
17	employee shall not be treated as terminated—
18	"(i) by a transaction to which section
19	381(a) applies if the employee continues to
20	be employed by the acquiring corporation,
21	or
22	"(ii) by reason of a mere change in
23	the form of conducting the trade or busi-
24	ness of the taxpayer if the employee con-
25	tinues to be employed in such trade or

1	business and the taxpayer retains a sub-
2	stantial interest in such trade or business.
3	"SEC. 1397. OTHER DEFINITIONS AND SPECIAL RULES.
4	"(a) WAGES.—For purposes of this subpart—
5	"(1) In General.—The term 'wages' has the
6	same meaning as when used in section 51.
7	"(2) Certain training and educational
8	BENEFITS.—
9	"(A) IN GENERAL.—The following
10	amounts shall be treated as wages paid to an
11	employee:
12	"(i) Any amount paid or incurred by
13	an employer which is excludable from the
14	gross income of an employee under section
15	127, but only to the extent paid or in-
16	curred to a person not related to the em-
17	ployer.
18	"(ii) In the case of an employee who
19	has not attained the age of 19, any
20	amount paid or incurred by an employer
21	for any youth training program operated
22	by such employer in conjunction with local
23	education officials.
24	"(B) RELATED PERSON.—A person is re-
25	lated to any other person if the person bears a

- relationship to such other person specified in 1 2 section 267(b) or 707(b)(1), or such person and such other person are engaged in trades or 3 4 businesses under common control (within the meaning of subsections (a) and (b) of section 5 6 52). For purposes of the preceding sentence, in 7 applying section 267(b) or 707(b)(1), '10 percent' shall be substituted for '50 percent'. 8
- 9 "(b) CONTROLLED GROUPS.—For purposes of this 10 subpart—
- "(1) all employers treated as a single employer under subsection (a) or (b) of section 52 shall be treated as a single employer for purposes of this subpart, and
- 15 "(2) the credit (if any) determined under sec-16 tion 1396 with respect to each such employer shall 17 be its proportionate share of the wages giving rise 18 to such credit.
- 19 "(c) Certain Other Rules Made Applicable.—
- 20 For purposes of this subpart, rules similar to the rules
- 21 of section 51(k) and subsections (c), (d), and (e) of section
- 22 52 shall apply.
- 23 "(d) Notice of Availability of Advance Pay-
- 24 MENT OF EARNED INCOME CREDIT.—Each employer
- 25 shall take reasonable steps to notify all qualified zone em-

1	ployees of the availability to eligible individuals of receiv-
2	ing advanced payments of the credit under section 32 (re-
3	lating to the earned income credit).
4	"Subpart B—Zone Resident Empowerment Savings
5	Credit
	"Sec. 1398. Zone resident empowerment savings credit.
6	"SEC. 1398. ZONE RESIDENT EMPOWERMENT SAVINGS
7	CREDIT.
8	"(a) General Rule.—For purposes of section 38,
9	the amount of the zone resident empowerment savings
10	credit determined under this section with respect to any
11	employer for any taxable year is 50 percent of the quali-
12	fied savings contributions for the taxable year.
13	"(b) Qualified Savings Contributions.—For
14	purposes of this section—
15	"(1) IN GENERAL.—The term 'qualified savings
16	contribution' means any contribution by an employer
17	to a defined contribution plan—
18	"(A) which is made on behalf of an em-
19	ployee in connection with services performed by
20	such employee while such employee is a quali-
21	fied zone employee, and
22	"(B) with respect to which the employee
23	has a nonforfeitable right.
24	"(2) Limitation based on compensation.—

1	"(A) IN GENERAL.—The qualified savings
2	contributions taken into account with respect to
3	any qualified zone employee for any taxable
4	year shall not exceed an amount equal to 2 per-
5	cent of so much of the employee's compensation
6	(as defined in section 414(s)) as does not
7	exceed \$35,000.
8	"(B) Zone designation in effect for
9	PARTIAL YEAR.—If a designation of an area as
10	an empowerment zone is in effect for less than
11	the entire taxable year, the \$35,000 amount
12	under subparagraph (A) shall be ratably re-
13	duced to reflect the portion of the year such
14	designation is not in effect.
15	"(3) Certain contributions excluded.—
16	The term 'qualified savings contribution' shall not
17	include any contribution—
18	"(A) to a plan subject to the funding re-
19	quirements of section 412,
20	"(B) to a tax credit employee stock owner-
21	ship plan (as defined in section 409(a)) or to an
22	employee stock ownership plan (as defined in
23	section $4975(e)(7)$,
24	"(C) to a stock bonus plan, or

1	"(D) which is an elective deferral (within
2	the meaning of section $402(g)(3)$).
3	"(4) SIMPLIFIED EMPLOYEE PENSION.—A con-
4	tribution to an individual savings plan pursuant to
5	a simplified employee pension (as defined in section
6	408(k)) shall be treated as a contribution to a de-
7	fined contribution plan.
8	"(c) Employer Requirements.—This section shall
9	apply to an employer for any taxable year only if—
10	"(1) the employer elects the application of this
11	section, and
12	"(2) the plan pursuant to which any qualified
13	savings contribution is made provides that any con-
14	tribution to such plan (whether or not a qualified
15	savings contribution) may be withdrawn by a quali-
16	fied zone employee as described in section $72(t)(2)$
17	(B) or (D).
18	"(d) Definitions.—For purposes of this section—
19	"(1) Qualified zone employee.—The term
20	'qualified zone employee' has the meaning given such
21	term by section 1396(d).
22	"(2) Defined contribution plan.—The
23	term 'defined contribution plan' means a defined
24	contribution plan (as defined in section 414(i))

1	which is described in section 401(a) and includes a
2	trust exempt from tax under section 501(a).
3	"(e) Treatment of Plans.—A plan shall not be
4	treated as failing to meet any requirement of part I of
5	subchapter D of chapter 1 by reason of permitting with-
6	drawals required to be permitted under subsection (c)(2).
7	"Subpart C—Depreciation and Other Incentives
	 "Sec. 1399. Depreciation benefits. "Sec. 1399A. Additional exclusion from volume cap for certain enterprise zone facility bonds. "Sec. 1399B. Enterprise zone business.
8	"SEC. 1399. DEPRECIATION BENEFITS.
9	"(a) Increase in Expensing Under Section
10	179.—
11	"(1) IN GENERAL.—In the case of an enterprise
12	zone business, for purposes of section 179—
13	"(A) qualified zone property shall be treat-
14	ed as section 179 property,
15	"(B) the limitation under section
16	179(b)(1) shall be increased by the lesser of—
17	"(i) \$50,000, or
18	"(ii) the cost of qualified zone prop-
19	erty placed in service during the taxable
20	year, and
21	"(C) section 179(b)(2) shall be applied by
22	substituting 'by one-half of the amount by
23	which the cost of qualified zone property (other

than real property) and other section 179 prop-1 erty' for 'by the amount by which the cost of 2 section 179 property'. 3 "(b) ACCELERATED DEPRECIATION.— "(1) In general.—For purposes of section 168(a), with respect to qualified zone property of an 6 7 enterprise zone business, the applicable recovery period shall be determined in accordance with the table 8 contained in paragraph (2) in lieu of the table con-9 10 tained in section 168(c). 11 ``(2)APPLICABLE RECOVERY **PERIOD** FOR 12 QUALIFIED ZONE PROPERTY.—For purposes of paragraph (1)— 13 The applicable "In the case of: recovery period is: 3-year property 2 years 3 years 5-year property 4 years 7-year property 6 years 10-year property 15-year property 9 years 20-year property 12 years Nonresidential real property 22 years. 14 "(3) DEDUCTION ALLOWED IN COMPUTING 15 MINIMUM TAX.—Paragraph (1) shall apply for purposes of determining alternative minimum taxable 16 17 income under section 55. "(c) QUALIFIED ZONE PROPERTY.—For purposes of 18 19 this section—

- 1 "(1) IN GENERAL.—The term 'qualified zone 2 property' means any property to which section 168 3 applies (or would apply but for section 179) if—
 - "(A) such property was acquired by the taxpayer by purchase (as defined in section 179(d)(2)) after the date on which the designation of the border empowerment zone took effect,
 - "(B) the original use of which in a border empowerment zone commences with the taxpayer, and
 - "(C) substantially all of the use of which is in a border empowerment zone and is in the active conduct of a trade or business by the taxpayer in such zone.
 - "(2) Special rule for substantial renovations.—In the case of any property which is substantially renovated by the taxpayer, the requirements of subparagraphs (A) and (B) of paragraph (1) shall be treated as satisfied. For purposes of the preceding sentence, property shall be treated as substantially renovated by the taxpayer if, during any 24-month period beginning after the date on which the designation of the border empowerment zone took effect, additions to basis with respect to such

- property in the hands of the taxpayer exceed the greater of (i) an amount equal to the adjusted basis at the beginning of such 24-month period in the hands of the taxpayer, or (ii) \$5,000.
- "(3) EXCEPTION FOR ALTERNATIVE DEPRECIA-TION PROPERTY.—The term 'qualified zone property' does not include any property to which the alternative depreciation system under section 168(g) applies, determined—
- 10 "(A) without regard to section 168(g)(7) 11 (relating to election to use alternative deprecia-12 tion system), and
- 13 "(B) after the application of section 14 280F(b) (relating to listed property with limited 15 business use).
- 16 "(d) Special Rules for Sale-Leasebacks.—For 17 purposes of subsection (c)(1)(B), if property is sold and
- 18 leased back by the taxpayer within 3 months after the date
- 19 such property was originally placed in service, such prop-
- 20 erty shall be treated as originally placed in service not ear-
- 21 lier than the date on which such property is used under
- 22 the leaseback.
- 23 "(e) Recapture.—Rules similar to the rules under
- 24 section 179(d)(10) shall apply with respect to any quali-

1	fied zone property of any business which ceases to be an
2	enterprise zone business.
3	"SEC. 1399A. ADDITIONAL EXCLUSION FROM VOLUME CAP
4	FOR CERTAIN ENTERPRISE ZONE FACILITY
5	BONDS.
6	"(a) In General.—Section 1394(b)(5) shall be ap-
7	plied by substituting '75 percent' for '50 percent' in the
8	case of any bond described in section 1394(b)(1) issued
9	as part of an issue 95 percent or more of the net proceeds
10	(as defined in section 150(a)(3)) of which are used to pro-
11	vide qualified zone property the principal user of which
12	is any enterprise zone business if the ownership require-
13	ments of subsection (b) are met with respect to such
14	business.
15	"(b) Ownership Requirements.—The ownership
16	requirements of this subsection are met with respect to
17	an enterprise zone business if—
18	"(1) in the case of a sole proprietorship, the
19	principal place of abode of the proprietor is in a bor-
20	der empowerment zone,
21	"(2) in the case of a corporation, more than 50
22	percent of the stock (by vote and value) in the cor-
23	poration is owned (directly or indirectly) by individ-
24	uals whose principal place of abode is in a border
25	empowerment zone, and

1	"(3) in the case of a partnership, more than 50
2	percent of the capital and profits interests in the
3	partnership is owned (directly or indirectly) by indi-
4	viduals whose principal place of abode is in a border
5	empowerment zone.
6	"SEC. 1399B. ENTERPRISE ZONE BUSINESS DEFINED.
7	"(a) In General.—For purposes of this subpart, the
8	term 'enterprise zone business' means—
9	"(1) any qualified business entity, and
10	"(2) any qualified proprietorship.
11	"(b) Qualified Business Entity.—For purposes
12	of this section, the term 'qualified business entity' means
13	with respect to any taxable year, any corporation or part-
14	nership if for such year—
15	"(1) every trade or business of such entity is
16	the active conduct of a qualified business within a
17	border empowerment zone,
18	"(2) at least 80 percent of the total gross in-
19	come of such entity is derived from the active con-
20	duct of such business,
21	"(3) substantially all of the use of the tangible
22	property of such entity (whether owned or leased) is
23	within a border empowerment zone.

"(4) substantially all of the intangible property 1 2 of such entity is used in, and exclusively related to, the active conduct of any such business, 3 "(5) substantially all of the services performed 5 for such entity by its employees are performed in a border empowerment zone, 6 "(6) at least 35 percent of its employees are 7 residents of a border empowerment zone, 8 "(7) less than 5 percent of the average of the 9 10 aggregate unadjusted bases of the property of such entity is attributable to collectibles (as defined in 11 12 section 408(m)(2)) other than collectibles that are 13 held primarily for sale to customers in the ordinary 14 course of such business, and "(8) less than 5 percent of the average of the 15 aggregate unadjusted bases of the property of such 16 17 entity is attributable to nonqualified financial prop-18 erty. 19 "(c) QUALIFIED PROPRIETORSHIP.—For purposes of this section, the term 'qualified proprietorship' means, 20 with respect to any taxable year, any qualified business 21 carried on by an individual as a proprietorship if for such 23 year— "(1) at least 80 percent of the total gross in-24

come of such individual from such business is de-

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- rived from the active conduct of such business in a border empowerment zone, "(2) substantially all of the use of the tangible
 - "(2) substantially all of the use of the tangible property of such individual in such business (whether owned or leased) is within a border empowerment zone,
 - "(3) substantially all of the intangible property of such business is used in, and exclusively related to, the active conduct of such business,
 - "(4) substantially all of the services performed for such individual in such business by employees of such business are performed in a border empowerment zone,
 - "(5) at least 35 percent of such employees are residents of a border empowerment zone,
 - "(6) less than 5 percent of the average of the aggregate unadjusted bases of the property of such individual which is used in such business is attributable to collectibles (as defined in section 408(m)(2)) other than collectibles that are held primarily for sale to customers in the ordinary course of such business, and
 - "(7) less than 5 percent of the average of the aggregate unadjusted bases of the property of such

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1	individual which is used in such business is attrib-
2	utable to nonqualified financial property.
3	For purposes of this subsection, the term 'employee' in-
4	cludes the proprietor.
5	"(d) Qualified Business.—For purposes of this
6	section—
7	"(1) In general.—Except as otherwise pro-
8	vided in this subsection, the term 'qualified business'
9	means any trade or business.
10	"(2) Rental of real property.—The rental
11	to others of real property located in a border
12	empowerment zone shall be treated as a qualified
13	business if and only if—
14	"(A) the property is not residential rental
15	property (as defined in section 168(e)(2)), and
16	"(B) at least 50 percent of the gross rental
17	income from the real property is from enter-
18	prise zone businesses.
19	"(3) Rental of tangible personal prop-
20	ERTY.—The rental to others of tangible personal
21	property shall be treated as a qualified business if
22	and only if substantially all of the rental of such
23	property is by enterprise zone businesses or by resi-
24	dents of a border empowerment zone.

1	"(4) Treatment of business holding in-
2	TANGIBLES.—The term 'qualified business' shall not
3	include any trade or business consisting predomi-
4	nantly of the development or holding of intangibles
5	for sale or license.
6	"(5) Certain businesses excluded.—The
7	term 'qualified business' shall not include—
8	"(A) any trade or business consisting of
9	the operation of any facility described in section
10	144(c)(6)(B), and
11	"(B) any trade or business the principal
12	activity of which is farming (within the meaning
13	of subparagraphs (A) or (B) of section
14	2032A(e)(5)), but only if, as of the close of the
15	preceding taxable year, the sum of—
16	"(i) the aggregate unadjusted bases
17	(or, if greater, the fair market value) of
18	the assets owned by the taxpayer which are
19	used in such a trade or business, and
20	"(ii) the aggregate value of assets
21	leased by the taxpayer which are used in
22	such a trade or business,
23	exceeds \$500,000.
24	For purposes of subparagraph (B), rules similar to
25	the rules of section 1397(b) shall apply.

1	"(e) Nonqualified Financial Property.—For
2	purposes of this section, the term 'nonqualified financial
3	property' means debt, stock, partnership interests, op-
4	tions, futures contracts, forward contracts, warrants, no-
5	tional principal contracts, annuities, and other similar
6	property specified in regulations; except that such term
7	shall not include—
8	"(1) reasonable amounts of working capital
9	held in cash, cash equivalents, or debt instruments
10	with a term of 18 months or less, or
11	"(2) debt instruments described in section
12	1221(4).
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13	"PART IV—REGULATIONS
	"PART IV—REGULATIONS "Sec. 1399C. Regulations.
13	"Sec. 1399C. Regulations.
131415	"Sec. 1399C. Regulations. "SEC. 1399C. REGULATIONS.
131415	"Sec. 1399C. Regulations. "SEC. 1399C. REGULATIONS. "The Secretary shall prescribe such regulations as
13141516	"Sec. 1399C. Regulations. "SEC. 1399C. REGULATIONS. "The Secretary shall prescribe such regulations as may be necessary or appropriate to carry out the purposes
13 14 15 16 17	"Sec. 1399C. Regulations. "SEC. 1399C. REGULATIONS. "The Secretary shall prescribe such regulations as may be necessary or appropriate to carry out the purposes of parts II and III, including—
13 14 15 16 17 18	"Sec. 1399C. Regulations. "SEC. 1399C. REGULATIONS. "The Secretary shall prescribe such regulations as may be necessary or appropriate to carry out the purposes of parts II and III, including— "(1) regulations limiting the benefit of parts II
13 14 15 16 17 18 19	"Sec. 1399C. Regulations. "SEC. 1399C. REGULATIONS. "The Secretary shall prescribe such regulations as may be necessary or appropriate to carry out the purposes of parts II and III, including— "(1) regulations limiting the benefit of parts II and III in circumstances where such benefits, in
13 14 15 16 17 18 19 20	"Sec. 1399C. Regulations. "The Secretary shall prescribe such regulations as may be necessary or appropriate to carry out the purposes of parts II and III, including— "(1) regulations limiting the benefit of parts II and III in circumstances where such benefits, in combination with benefits provided under other Fed-

1	"(2) regulations preventing abuse of the provi-
2	sions of parts II and III, and
3	"(3) regulations dealing with inadvertent fail-
4	ures of entities to be enterprise zone businesses."
5	(b) Clerical Amendment.—The table of sub-
6	chapters for chapter 1 is amended by inserting after the
7	item relating to subchapter T the following new item:
	"Subchapter U. Designation and treatment of border empowerment zones and border enterprise communities."
8	SEC. 3. EXPANSION OF TARGETED JOBS CREDIT.
9	(a) Allowance of Credit for Hiring Border
10	EMPOWERMENT ZONE RESIDENT.—Paragraph (1) of sec-
11	tion 51(d) (defining members of targeted groups) is
12	amended by striking "or" at the end of subparagraph (I) ,
13	by striking the period at the end of subparagraph (J) and
14	inserting ", or", and by adding at the end the following
15	new subparagraph:
16	"(K) an economically disadvantaged border
17	empowerment zone resident.''
18	(b) ECONOMICALLY DISADVANTAGED
19	Empowerment Zone Resident.—Section 51(d) is
20	amended by redesignating paragraphs (13) through (16)
21	as paragraphs (14) through (17), respectively, and by in-
22	serting after paragraph (12) the following new paragraph:
23	"(13) Economically disadvantaged bor-
24	DER EMPOWERMENT ZONE RESIDENT.—The term

1	'economically disadvantaged border empowerment
2	zone resident' means an individual—
3	"(A) whose principal place of abode while
4	performing services for the employer is within a
5	border empowerment zone, and
6	"(B) who is certified by the designated
7	local agency as being a member of an economi-
8	cally disadvantaged family (as determined
9	under paragraph (11)).
10	Such term shall not include a qualified zone em-
11	ployee (as defined in section 1396(d) without regard
12	to paragraph (2) thereof)."
13	(c) Conforming Amendment.—Subparagraph (C)
14	of section $51(d)(12)$ is amended by striking "paragraph
15	(14)" and inserting "paragraph (15)".
16	SEC. 4. TECHNICAL AND CONFORMING AMENDMENTS.
17	(a) Certain Credits Part of General Business
18	Credit.—
19	(1) Subsection (b) of section 38 (relating to
20	current year business credit) is amended by striking
21	"plus" at the end of paragraph (7), by striking the
22	period at the end of paragraph (8) and inserting a
23	comma, and by adding at the end the following new
24	paragraphs:

1	"(9) the empowerment zone employment credit
2	determined under section 1396(a), plus
3	"(10) the zone resident empowerment savings
4	credit determined under section 1398."
5	(2) Subsection (d) of section 39 is amended by
6	adding at the end the following new paragraph:
7	"(4) Enterprise zone credits.—No portion
8	of the unused business credit which is attributable to
9	the credit determined under section 1396 (relating
10	to empowerment zone employment credit) or section
11	1398 (relating to zone resident empowerment sav-
12	ings credit) may be carried to any taxable year end-
13	ing before January 1, 1994.''
14	(b) Denial of Deduction for Portion of Wages
15	Equal to Empowerment Zone Employment Cred-
16	IT.—
17	(1) Subsection (a) of section 280C (relating to
18	rule for targeted jobs credit) is amended—
19	(A) by striking "the amount of the credit
20	determined for the taxable year under section
21	51(a)" and inserting "the sum of the credits
22	determined for the taxable year under sections
23	51(a) and 1396(a)", and

1	(B) by striking "Targeted Jobs Cred-
2	IT' in the subsection heading and inserting
3	"Employment Credits".
4	(2) Subsection (c) of section 196 (relating to
5	deduction for certain unused business credits) is
6	amended by striking "and" at the end of paragraph
7	(4), by striking the period at the end of paragraph
8	(5) and inserting ", and", and by adding at the end
9	the following new paragraph:
10	"(6) the empowerment zone employment credit
11	determined under section 1396(a)."
12	(c) Employment and Savings Credits May Off-
13	SET 25 PERCENT OF MINIMUM TAX.—
14	(1) IN GENERAL.—Section 38(c) (relating to
15	limitation based on amount of tax) is amended by
16	redesignating paragraph (2) as paragraph (3) and
17	by inserting after paragraph (1) the following new
18	paragraph:
19	"(2) Empowerment zone credits may off-
20	SET 25 PERCENT OF MINIMUM TAX.—
21	"(A) In general.—In the case of the
22	empowerment zone credits—
23	"(i) this section and section 39 shall
24	be applied separately with respect to such
25	credits, and

1	"(ii) for purposes of applying para-
2	graph (1) to such credits—
3	"(I) 75 percent of the tentative
4	minimum tax shall be substituted for
5	the tentative minimum tax under sub-
6	paragraph (A) thereof, and
7	"(II) the limitation under para-
8	graph (1) (as modified by subclause
9	(I)) shall be reduced by the credit al-
10	lowed under subsection (a) for the
11	taxable year (other than the
12	empowerment zone credits).
13	"(B) Empowerment zone credits.—
14	For purposes of this paragraph, the term
15	'empowerment zone credits' means the portion
16	of the credit under subsection (a) which is at-
17	tributable to the credits determined under sec-
18	tion 1396 (relating to empowerment zone em-
19	ployment credit) and section 1398 (relating to
20	zone resident empowerment savings credit)."
21	(d) Changes Relating to Empowerment Zone
22	RESIDENT EMPOWERMENT SAVINGS CREDIT.—
23	(1) Disallowance of Deduction.—Section
24	404 (relating to deduction for certain employer con-

1	tributions) is amended by adding at the end the fol-
2	lowing new subsection:
3	"(m) Coordination With Empowerment Zone
4	CREDIT.—No deduction shall be allowed under this sec-
5	tion for any qualified employer contribution taken into ac-
6	count in computing the credit determined under section
7	1398.''
8	(2) Penalty-free distributions.—
9	(A) IN GENERAL.—Paragraph (2) of sec-
10	tion 72(t) (relating to exceptions to 10-percent
11	additional tax on early distributions from quali-
12	fied retirement plans) is amended by adding at
13	the end thereof the following new subpara-
14	graph:
15	"(D) DISTRIBUTIONS FROM CERTAIN
16	PLANS FOR FIRST HOME PURCHASES OR EDU-
17	CATIONAL EXPENSES.—
18	"(i) In general.—Distributions to
19	an individual from a qualified retirement
20	plan—
21	"(I) which are qualified first-time
22	homebuyer distributions (as defined in
23	paragraph (6)),
24	"(II) to the extent such distribu-
25	tions do not exceed the qualified high-

1	er education expenses (as defined in
2	paragraph (7)) of the taxpayer for the
3	taxable year, or
4	"(III) to the extent such distribu-
5	tions do not exceed an amount equal
6	to the aggregate investment made by
7	the taxpayer during the taxable year
8	in any enterprise zone business (as
9	defined in section 1399B) that meets
10	the ownership requirements of section
11	1399A(b).
12	"(ii) Limitation.—Clause (i) shall
13	not apply to the extent that the aggregate
14	amount of the distributions described in
15	clause (i) is greater than the excess of—
16	''(I) the qualified savings con-
17	tributions (as defined in section
18	1398(b)) of the taxpayer, and any
19	earnings thereon, over
20	"(II) the aggregate amounts to
21	which clause (i) and the last sentence
22	of paragraph (3)(A) applied for pre-
23	ceding taxable years."

1	(B) Definitions.—Section 72(t) is
2	amended by adding at the end thereof the fol-
3	lowing new paragraphs:
4	"(6) Qualified first-time homebuyer dis-
5	TRIBUTIONS.—For purposes of paragraph
6	(2) (D) (i) (I)—
7	"(A) IN GENERAL.—The term 'qualified
8	first-time homebuyer distribution' means any
9	payment or distribution received by an individ-
10	ual to the extent such payment or distribution
11	is used by the individual before the close of the
12	60th day after the day on which such payment
13	or distribution is received to pay qualified ac-
14	quisition costs with respect to a principal resi-
15	dence of a first-time homebuyer who is such in-
16	dividual or the spouse of such individual.
17	"(B) Qualified acquisition costs.—
18	For purposes of this paragraph, the term
19	'qualified acquisition costs' means the costs of
20	acquiring, constructing, or reconstructing a res-
21	idence. Such term includes any usual or reason-
22	able settlement, financing, or other closing

costs.

23

1	"(C) First-time homebuyer; other
2	DEFINITIONS.—For purposes of this para-
3	graph—
4	"(i) First-time homebuyer.—The
5	term 'first-time homebuyer' means any in-
6	dividual if—
7	"(I) such individual (and if mar-
8	ried, such individual's spouse) had no
9	present ownership interest in a prin-
10	cipal residence during the 3-year pe-
11	riod ending on the date of acquisition
12	of the principal residence to which
13	this paragraph applies, and
14	"(II) subsection (a)(6), (h), or
15	(k) of section 1034 did not suspend
16	the running of any period of time
17	specified in section 1034 with respect
18	to such individual on the day before
19	the date the distribution is applied
20	pursuant to subparagraph (A)(ii).
21	"(ii) Principal residence.—The
22	term 'principal residence' has the same
23	meaning as when used in section 1034.
24	"(iii) Date of acquisition.—The
25	term 'date of acquisition' means the date—

1	"(I) on which a binding contract
2	to acquire the principal residence to
3	which subparagraph (A) applies is en-
4	tered into, or
5	"(II) on which construction or re-
6	construction of such a principal resi-
7	dence is commenced.
8	"(D) Special rule where delay in ac-
9	QUISITION.—If any distribution from any quali-
10	fied retirement plan fails to meet the require-
11	ments of subparagraph (A) solely by reason of
12	a delay or cancellation of the purchase or con-
13	struction of the residence, the amount of the
14	distribution may be recontributed to the plan
15	from which it was distributed within 120 days
16	after the date of such distribution.
17	"(7) Qualified higher education ex-
18	PENSES.—For purposes of paragraph
19	(2)(D)(ii)(II)—
20	"(A) In General.—The term 'qualified
21	higher education expenses' means tuition, fees,
22	books, supplies, and equipment required for the
23	enrollment or attendance of—
24	"(i) the taxpayer,
25	''(ii) the taxpayer's spouse, or

1	"(iii) the taxpayer's child (as defined
2	in section 151(c)(3)) or grandchild,
3	at an eligible educational institution (as defined
4	in section $135(c)(3)$).
5	"(B) Coordination with savings bond
6	PROVISIONS.—The amount of qualified higher
7	education expenses for any taxable year shall be
8	reduced by any amount excludable from gross
9	income under section 135.".
10	(C) CONFORMING AMENDMENTS.—
11	(i) Subparagraph (B) of section
12	72(t)(2) is amended by striking "or (C)"
13	and inserting ", (C), or (D)".
14	(ii) Section $401(k)(2)(B)(i)$ is amend-
15	ed by striking "or" at the end of subclause
16	(III), by striking "and" at the end of
17	subclause (IV) and inserting "or", and by
18	inserting after subclause (IV) the following
19	new subclause:
20	"(V) subject to the limitation of
21	section $72(t)(2)(D)(ii)$, the date on
22	which qualified first-time homebuyer
23	distributions (as defined in section
24	72(t)(6)), distributions for qualified
25	higher education expenses (as defined

- in section 72(t)(7), or distributions for investments described in section 72(t)(2)(D)(i) (III) are made, and".
- 4 (e) Amendment of Targeted Jobs Credit.—
- 5 Subparagraph (A) of section 51(i)(1) is amended by in-
- 6 serting ", or, if the taxpayer is an entity other than a
- 7 corporation, to any individual who owns, directly or indi-
- 8 rectly, more than 50 percent of the capital and profits in-
- 9 terests in the entity," after "of the corporation".
- 10 (f) CARRYOVERS.—Subsection (c) of section 381 (re-
- 11 lating to carryovers in certain corporate acquisitions) is
- 12 amended by adding at the end the following new para-
- 13 graph:
- 14 "(26) Enterprise zone provisions.—The
- acquiring corporation shall take into account (to the
- extent proper to carry out the purposes of this sec-
- tion and subchapter U, and under such regulations
- as may be prescribed by the Secretary) the items re-
- 19 quired to be taken into account for purposes of sub-
- 20 chapter U in respect of the distributor or transferor
- 21 corporation."
- 22 SEC. 5. EFFECTIVE DATE.
- The amendments made by this Act shall take effect
- 24 on the date of the enactment of this Act.

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